



Staff Report

DATE: April 3, 2019

FILE: H-CW

TO: Chair and Directors
Regional Hospital District Board

FROM: Russell Dyson
Chief Administrative Officer

Supported by Russell Dyson
Chief Administrative Officer

RE: Listing of Hospital and Hospital Facilities

R. Dyson

Purpose

To provide an updated listing of hospital and named hospital facilities within the boundaries of the Comox Strathcona Regional Hospital District (CSRHD).

Recommendation(s) from the Chief Administrative Officer

For informational purposes only as requested at the February 7, 2019 CSRHD board meeting.

Executive Summary

On October 11, 2018 the CSRHD board adopted an updated financial planning policy which is attached (Appendix A) for information and review. This policy, which guides the overall fiscal planning and management of the CSRHD, outlines which and how hospital and named hospital facilities within the CSRHD boundaries are to be funded. The hospitals and named facilities identified for funding in the CSRHD financial planning policy are:

- North Island Hospital Campbell River & District
- North Island Hospital Comox Valley
- St. Joseph's satellite (former General Hospital site)
- Cumberland Regional Hospital Laundry
- Gold River Health Clinic
- Sayward Primary Health Care Clinic
- Cortes Island Health Clinic
- Kyuquot Health Clinic
- Tahsis Health Centre
- Zeballos Health Centre

When the policy was previously amended in November 2016, the supporting staff report indicated the policy would need to be further reviewed once the new North Island hospital facilities were open and the future of the St. Joseph's General Hospital site had been determined. Presently, Island Health continues to operate a satellite medical laboratory and ancillary services at the former hospital site, in addition to the 21 complex care beds and three interim respite care beds announced in 2018 that will now be permanent as of the January 2019 provincial Ministry of Health funding announcement.

As such, the St. Joseph's location continues to be deemed a hospital facility as defined under the Hospital District Act, and as one of the purposes of CSRHD is to “grant aid for the establishment, acquisition, construction, reconstruction, enlargement, operation and maintenance of hospitals and hospital facilities”, it remains a named facility under the CSRHD financial planning policy, albeit no longer functioning as a general hospital.

Each year on or before January 31, Island Health is required to submit a request to the CSRHD outlining how the annual funding provision of \$1,850,000 for hospital and named hospital facilities grants for equipment and projects greater than \$5,000 and less than \$1.5 million may be allocated. As a result, the board has an annual opportunity to deliberate and approve requested allocations of this funding and as to what hospitals and named hospital facilities this funding will support.

Lastly, effective April 1, 2019, ownership of The Views at St. Joseph's was formally slated to transition over to the Providence Residential & Community Care Services Society (PRCC). This transfer of ownership and operations of St. Joseph's to PRCC includes The Views' 117 complex-care beds, four hospice beds, and the 24 temporary beds recently opened at the site. It is the new society's long-term plan to build a community with various levels of housing and care options that support seniors, their spouses and partners, ranging from independent living, long-term care and specialized dementia care and neighbourhoods. The Views has not received any funding to this point from the CSRHD and until the full scale of PRCC's long-term plans are known, particularly the full nature and level of care to be provided, the provision of capital funding by CSRHD to PRCC has not been contemplated by the CSRHD board nor do staff foresee any further requirements at this time for the CSRHD board to request an appointment to the PRCC board of Directors.

Prepared by:

K. Douville

Kevin Douville
Manager of Financial Planning

Concurrence:

B. Dunlop

Beth Dunlop
Corporate Financial Officer

Policy Analysis

At the October 11, 2018 CSRHD board meeting the updated CSRHD financial planning policy was adopted.

“THAT the Comox Strathcona Regional Hospital District Board adopt the updated financial planning policy included with the staff report dated October 2, 2018.”

At the February 7th, 2019 CSRHD board meeting, the following motion was passed:

“THAT staff provide a report to the board with an updated listing of acute care facilities within the Comox Strathcona Regional Hospital District and confirming whether a board appointment to the St. Joseph's General Hospital Board is required.”

Legal Factors

The Comox Strathcona Regional Hospital District is governed by the BC *Hospital District Act* [RSBC 1996] Chapter 202.

Attachments: Appendix A – “Comox Strathcona Regional Hospital District Financial Planning Policy”



Subject: Comox Strathcona Regional Hospital District Financial Planning Policy	
Branch: Executive Management Branch	
Department: Financial Services	Policy Reference: H-P

Purpose

To establish a policy that guides the budget process for the Comox Strathcona Regional Hospital District (CSRHD).

Scope

This policy provides a framework for the development, communication and approval process of the CSRHD annual budget and ensures that the process complies with the provisional and annual budget requirements under section 23 of the *Hospital District Act*. The policy also guides the overall fiscal planning and management of the CSRHD.

The CSRHD provides capital funding, cost shared with the provincial government on a 60/40 basis, the hospital district portion being 40 per cent, with the exception of the Cumberland Regional Hospital Laundry which is 20 per cent. The hospitals and named hospital facilities that the CSRHD funds are: North Island Hospital Campbell River & District, North Island Hospital Comox Valley, St. Joseph's (former General Hospital site), Cumberland Regional Hospital Laundry, Gold River Health Clinic, Sayward Primary Health Care Clinic and the health centres on Cortes and in Kyuquot, Tahsis and Zeballos.

Statement of purpose

Regional hospital districts are governed by the *Hospital District Act*. The Comox Strathcona Regional Hospital District's purpose as stated in the *Act* are:

- to establish, acquire, construct, reconstruct, enlarge, operate and maintain hospitals and hospital facilities;
- to grant aid for the establishment, acquisition, reconstruction, enlargement, operation and maintenance of hospitals and hospital facilities; and
- to assume obligations of any member municipality, or any improvement district not within the definition "municipality", or any hospital corporation, with respect to the repayment of money borrowed and provided for the financing of hospital projects and interest on it, or to provide reimbursement to a municipality, improvement district or hospital corporation for money provided for financing hospital projects that were raised or obtained otherwise than by borrowing.

Guiding principles

- Budget decisions are made for the common good of Comox-Strathcona Regional Hospital District residents and are focused on regional outcomes.
- Financial strategies are sustainable over the long term.
- The annual budget is presented in a format that enables the board to make informed decisions.
- Trust is built through ongoing respect of the work performed by board members and staff.

Policy statement

1. Balanced budget

The annual and provisional budgets must be balanced with revenues available to cover planned expenditures.

2. Annual budget

The annual budget is a one-year plan as per Section 23 (1) of the *Hospital District Act*. The annual budget is to include the operating requirements as well as a list of capital expenditures with a description of each project for the following year.

3. Annual grant

An annual grant of \$5,000, or an amount approved by the CSRHD board during the financial planning process in any given year, is awarded directly to hospital facilities named pursuant to section 49 of the *Hospital District Act*. The named facilities shall provide, by December 31st, an annual report in a format determined by CSRHD that outlines how the previous year's funds were used and proposed plans for the next year's CSRHD funding.

4. Annual operating costs

Annual operating costs shall be reviewed using a zero-based budgeting approach. The directors' board remuneration and expense bylaw and all contract commitments are to be reviewed annually to ensure the budget reflects any changes. Annual operating costs shall be funded from the annual tax requisition. Commitments not expended as of December 31st shall be accrued and carried forward to be included in the next year's annual budget.

5. Equipment/project grants \$5,000 to \$1,500,000

An annual amount of \$1,850,000 shall be included in the budget as a provision for hospital and hospital facilities grants for equipment and projects greater than \$5,000 and less than \$1.5 million subject to the required submission from Island Health as listed in appendix 'A'.

Equipment/project grants \$5,000 to \$1,500,000 shall be funded from the annual tax requisition. Commitments not expended as of December 31st shall be accrued and carried forward to be included in the next annual budget.

6. Equipment/project grants greater than \$1,500,000

Grants for hospital and hospital facilities equipment and projects greater than \$1.5 million require a presentation by Island Health before consideration of the board.

Debt funding may be required for CSRHD board approved projects over \$1,500,000. The debt repayment schedule shall be no longer than the useful life of the funded asset.

7. Debt management

As a sustainable and long term funding strategy, the operating as well as the capital equipment/projects under \$1,500,000 budgets in any year are funded from that year's tax levies.

8. Legal obligations

As per section 23(1) of the *Hospital District Act*, a provisional budget is to be adopted by a prescribed date each year for the following calendar year. For the CSRHD, this date is December 31st. On or before March 31st in each year, the board must adopt, by bylaw, the annual budget.

9. Strategic alignment

The CSRHD:

- cost shares with Island Health for eligible capital equipment and projects for eligible facilities on an approved annual basis;
- is guided by a long-term financial strategy that provides for an annual fixed allocation towards Island Health’s annual equipment/project needs under \$1.5 million for eligible facilities;
- board will consider major projects greater than \$1,500,000 for eligible facilities on a case-by-case basis;
- establishes a sustainable tax rate that supports the strategic objectives of the board which take into consideration affordability and life cycle costing; and
- is in a capital funding partnership with Island Health and seeks to collaboratively fund capital health facility priorities for the Comox-Strathcona region while respecting Island Health’s responsibility for the delivery of health services to Vancouver Island communities.

10. Timeline and schedule

Budget Type	Timeline	Time Period	Content
Provisional	Adopted by December 31 of current year	1 year	<ul style="list-style-type: none"> • New budget year summary & details • Previous 4 years of comparative actual figures (years 1-3 audited, year 4 actual to date). (Appendix B)
Recommended	March of new budget year	1 year	<ul style="list-style-type: none"> • Budget summary and details
Adopted	March of new budget year ₁	1 year	<ul style="list-style-type: none"> • Budget summary • Annual budget bylaw • Capital expenditure bylaw

¹ The annual budget must be adopted by March 31st as per section 23 (5) of the *Hospital District Act*.

11. Presentation of the annual budget

- The annual budget is provided to the CSRHD board in open session.
- The one-year provisional budget includes budget details.
- Budget documentation includes audited comparative actual figures for previous four years prior to the year being budgeted. See appendix B for sample report.

12. Accountability

The annual budget is presented in open session and posted on the CSRHD website at the provisional, recommended and adopted stages.

13. Administration fee for corporate and administrative support

The CSRHD is charged an annual administration fee by the Comox Valley Regional District (CVRD) for the provision of corporate and administrative supports (including the services of the CAO for the CSRHD).

The annual administration fee is reviewed periodically to reflect the inflationary impacts on providing the service.

14. Approvals

This policy recognizes the Comox Strathcona Regional Hospital District board as the governance body for the Comox Strathcona Regional Hospital District. The CSRHD board has the authority and responsibility for the approval and adoption of the CSRHD annual budget no later than March 31st each year.

Approval history

Policy adopted:	September 2011
Policy amended:	November 2011
Policy amended	June 2012
Policy amended	November 2016
Policy amended	October 11, 2018

Appendix A – “Annual Funding allocation”

Appendix B – “Sample Budget Departmental Report”

Appendix 'A'

Comox Strathcona Regional Hospital District annual funding allocation to the Vancouver Island Health Authority (Island Health)

By October 31st each year, the CSRHD will advise Island Health of the recommended annual funding allocation for the next year. Funding will be subject to final budget adoption in March each year.

By January 31st each year, Island Health will advise the CSRHD as to how the annual allocation will be distributed by equipment/project category.

Category 1

- | | | |
|------|---|--------------------------------------|
| (i) | Equipment > \$100,000 | (i) \$ per Island Health Submission |
| (ii) | Capital Improvement Projects >\$100,000 | (ii) \$ per Island Health Submission |

The dollars allocated to Category No. 1 are to be prioritized and recommended by North Island Capital Planning Committee. The CSRHD will issue payment upon receipt and processing of invoices. A quarterly status report of all active projects is to be submitted to the CSRHD.

Category 2

- | | |
|---|--|
| Equipment >\$5,000 and < \$100,000
and
Minor Capital Projects > \$5,000 and < \$100,000 | \$ per Island Health submission
(A combined total for the category) |
|---|--|

Island Health must submit a report to the CSRHD at least quarterly, in a format determined by CSRHD, of the equipment purchased or completed projects along with a request for payment of the 40 per cent RHD cost share. Payments will be issued upon receipt of reporting requirements.

Category 3

Unconditional Grant - for 'Other named facilities' only. Annual allocation of \$5,000 (or an amount approved by the CSRHD board in any given year) per other named facility. Payment will be issued by August 15th each year. An annual report on the use of grant funds will be required. The report format is determined by the CSRHD.

Gold River Health Centre	\$5,000.00
Tahsis Health Centre	\$5,000.00
Cortes Island Health Centre	\$5,000.00
Kyuquot Health Clinic	\$5,000.00
Zeballos Health Centre	\$5,000.00
Sayward Primary Medical Health Care Clinic	\$5,000.00

Budget Departmental by Class

APPENDIX 'B'

From Category : 0 To Category : 0
Account Code : 5?-?-?-??? To : 5?-?-?-???

Account Code	Account Description	2012 Actual Values	2012 Budget Values	2013 Actual Values	2013 Budget Values	2014 Actual Values	2014 Budget Values	2015 Actual Values	2015 Budget Values
50 --> GENERAL REVENUE FUND									
50-1-0-005	GRANTS IN LIEU OF TAXES	269,860	82,000	281,064	82,000	291,182	82,000	289,126	82,000
50-1-0-015	REQUISITION - ELECTORAL AREAS	5,823,645	5,812,013	6,060,815	6,119,600	6,144,938	6,173,884	6,223,667	6,208,221
50-1-0-020	REQUISITION - MUNICIPAL	9,430,902	9,442,534	9,968,963	9,910,177	10,555,061	10,526,116	10,776,333	10,791,779
50-1-0-120	INTEREST REVENUE	1,008,091	60,000	1,034,586	60,000	1,044,339	60,000	217,265	60,000
50-1-0-126	DEBENTURE REFUNDS	91,163	0	521,925	0	167,117	0	14,854	0
50-1-0-150	SURPLUS PRIOR YEAR	302,997	302,996	295,127	295,127	266,832	266,832	293,790	293,790
REVENUE Total		16,926,656	15,699,543	18,162,481	16,466,904	18,469,468	17,108,832	17,815,036	17,435,790
50-2-0-200	ADMINISTRATION EXPENSE	151,000	151,000	151,000	151,000	151,000	151,000	151,000	151,000
50-2-0-220	GOVERNANCE EXPENSES	27,245	54,000	21,952	54,000	24,594	54,000	28,260	54,000
50-2-0-225	BENEFITS	6	100	0	100	0	100	18	100
50-2-0-246	BANK CHARGES	311	500	309	500	472	500	416	500
50-2-0-320	TRAVEL	6,368	18,000	4,374	18,000	4,828	18,000	7,135	18,000
50-2-0-353	PUBLIC RELATIONS	0	0	0	0	100	0	0	0
50-2-0-381	LEGAL FEES	0	10,000	0	10,000	0	10,000	0	10,000
50-2-0-387	PROFESSIONAL FEES	20,760	110,290	17,734	98,500	12,144	78,500	15,256	58,500
50-2-0-480	TRANSFER TO CAPITAL	540,786	1,867,500	34,269	1,642,912	122,053	598,545	51,500	883,677
50-2-0-485	FUNDS FOR FUTURE EXPENDITURES	2,096,072	545,854	2,992,831	581,355	2,538,366	1,672,444	2,793,479	1,298,429
50-2-0-486	FUNDS FOR FUTURE MAJOR PROJECTS	12,374,046	11,500,000	13,366,486	12,500,000	14,331,510	13,500,000	82,655	13,500,000
50-2-0-500	BANK/LOAN INTEREST OPERATING	0	22,000	0	22,000	0	22,000	0	22,000
50-2-0-505	LONG TERM DEBT PRINCIPAL	699,107	699,108	685,811	685,811	571,557	571,557	328,651	328,651
50-2-0-506	LONG TERM DEBT INTEREST	715,828	721,191	620,882	702,726	419,054	432,186	289,757	293,338
50-2-0-507	INTERIM FINANCING PRINCIPAL	0	0	0	0	0	0	13,500,000	0
50-2-0-508	INTERIM FINANCING INTEREST	0	0	0	0	0	0	449,610	817,595
EXPENSES Total		16,631,529	15,699,543	17,895,649	16,466,904	18,175,678	17,108,832	17,697,737	17,435,790
GENERAL REVENUE FUND Total		295,127	0	266,832	0	293,790	0	117,299	0
Report Total -->		295,127	0	266,832	0	293,790	0	117,299	0

Budget Departmental by Class

APPENDIX 'B'

From Category : 0 To Category : 0
Account Code : 5?-?-?-??? To : 5?-?-?-???

Account Code	Account Description	2012 Actual Values	2012 Budget Values	2013 Actual Values	2013 Budget Values	2014 Actual Values	2014 Budget Values	2015 Actual Values	2015 Budget Values
51 --> CAPITAL & LOAN FUND									
51-1-0-140	INTERIM FINANCING PROCEEDS	0	0	0	0	0	0	74,388,437	60,943,477
51-1-0-145	TRANSFER FR RESERVE	2,359,030	4,083,044	7,287,283	8,420,262	53,902,487	65,476,463	29,962,093	43,629,934
51-1-0-148	TRANSFER FR GENERAL	540,786	1,867,500	34,269	1,642,912	122,053	598,545	51,500	883,677
51-1-0-150	UNEXPENDED DEBT PROCEEDS PRIOR YR	84,514	84,514	32,097	32,097	15,497	15,497	0	0
REVENUE Total		2,984,329	6,035,058	7,353,649	10,095,271	54,040,037	66,090,505	104,402,029	105,457,088
51-2-0-470	CAPITAL GRANTS FUNDED BY DEBT	52,417	84,514	16,599	32,097	15,497	15,497	0	0
51-2-0-471	CAPITAL GRANTS FUNDED BY OPERATING	523,286	1,850,000	16,769	1,625,412	104,553	581,045	34,000	866,177
51-2-0-472	GLOBAL GRANTS FUNDED BY OPERATING	17,500	17,500	17,500	17,500	17,500	17,500	17,500	17,500
51-2-0-473	CAPITAL GRANTS FUNDED BY RESERVES	2,359,030	4,083,044	1,903,283	3,036,262	1,930,561	2,576,963	715,529	938,411
51-2-0-474	MAJOR CAPITAL PROJECTS	0	0	5,384,000	5,384,000	51,971,925	62,899,500	103,635,000	103,635,000
EXPENSES Total		2,952,233	6,035,058	7,338,152	10,095,271	54,040,037	66,090,505	104,402,029	105,457,088
CAPITAL & LOAN FUND Total		32,096	0	15,497	0	0	0	0	0
Report Total -->		32,096	0	15,497	0	0	0	0	0